

# Colorado's State Health Agencies

## A Primer

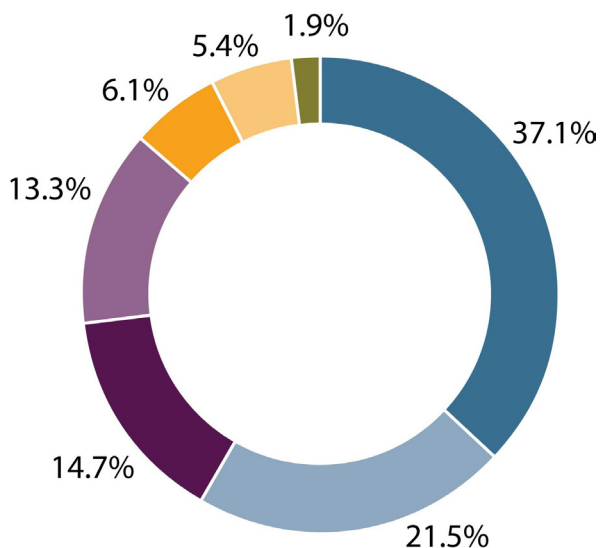
### Summary:

The four state agencies that oversee health care programs across Colorado account for a third of Colorado's general fund, employ about 7,000 state workers and directly impact the health and health care of hundreds of thousands of Coloradans. This brief offers a high-level look at each agency, discusses its budget and its role within the state's health care system and gives a brief analysis of where it's headed.

### A Quick Look at Colorado's Budget:

## \$20.58 billion

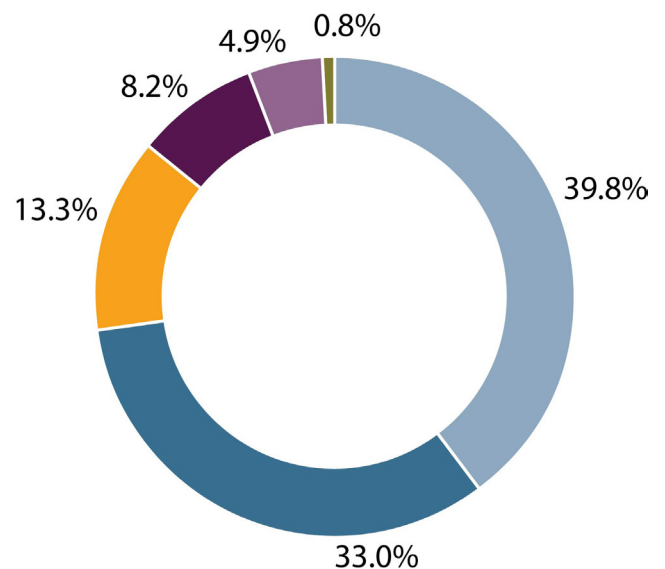
Overall FY 2012-13 State Budget



■ Human Services/Health Care   
 ■ Education K-12  
■ Higher Education   
 ■ Other   
 ■ Corrections/Judicial  
■ Transportation   
 ■ General Government

## \$7.57 billion

General Fund FY 2012-13



■ Education K-12   
 ■ Human Services/Health Care  
■ Corrections/Judicial   
 ■ Higher Education  
■ Other   
 ■ General Government

# Colorado Department of Regulatory Agencies (DORA)

1560 Broadway, Denver • Barbara Kelley, Executive Director

## Overview:

DORA's mission is consumer protection. Its nine divisions implement and oversee a broad range of programs, including regulating insurance providers and licensing health care professionals.

## By the Numbers:

# \$78.6M

Total appropriation 2012-13, (\$1.7 million from the general fund)

# <0.1%

Percentage of State General Fund

## Appropriations Breakdown:

Division	General Fund	Total Funds
Executive Director's Office	27.1%	30.1%
Banking	6.1%	5.6%
Civil Rights	0.0%	2.3%
Office of Consumer Counsel	1.3%	1.1%
Financial Services	1.9%	1.8%
Insurance	9.5%	9.3%
Public Utilities Commission	22.2%	20.2%
Real Estate	5.9%	5.3%
Registrations	21.6%	20.4%
Securities	4.4%	4.0%

Totals may not sum to 100% due to rounding

- **Proposed Request 2013-14:** \$81.2 million
  - Total Change: \$2.6 million
  - Percentage Increase: 3.3 percent
- **Full Time Employees 2012-13:** 557.9
- **Proposed Full Time Employees 2013-14:** 562.8
  - Total Increase: 4.9 employees
  - Percentage Increase: 0.9 percent

## Key Facts:

- DORA regulates 347,000 licensees within 53 professions, occupations and entities.
- The agency provides sunset and sunrise regulatory evaluations and policy evaluations to the General Assembly.
- DORA has jurisdiction over individual, small group and fully-insured large group health insurance plans. Medicare, Medicaid or self-insured employer health plans are not subject to state insurance laws and do not fall under DORA's jurisdiction.
- One of DORA's services is helping people to understand their health insurance benefits.



### Fun Fact

DORA licenses boxers and kick boxers.

## CHI's Analysis:

In the coming year, DORA must implement aspects of state and federal health reform and enforce new coverage requirements. Many of these changes require legislative action to revise existing statutes.

# Colorado Department of Health Care Policy and Financing (HCPF)

1570 Grant Street, Denver • Sue Birch, RN, Executive Director

## Overview:

HCPF is the state agency that administers the Medicaid and Child Health Plan Plus (CHP+) programs, as well as a variety of other programs for Colorado's low-income residents, the elderly and people with disabilities.

## By the Numbers:

# \$5.6B

Total appropriation 2012-13 (\$1.9 billion from the general fund)

# 24.5%

Percentage of State General Fund

## Appropriations Breakdown:

Division	General Fund	Total Funds
Executive Director's Office	2.1%	2.6%
Medical Services Premiums	73.4%	71.6%
Medicaid Mental Health Community Programs	7.8%	5.7%
Indigent Care Program	1.7%	9.4%
Other Medical Services	3.0%	2.5%
Department of Human Services Medicaid-Funded Programs	12.1%	8.2%

Totals may not sum to 100% due to rounding

- **Proposed Request 2013-14:** \$6.0 billion
  - *Total Increase:* \$475.6 million
  - *Percentage Increase:* 8.6 percent
- **Full Time Employees 2012-13:** 326.2
- **Proposed Full Time Employees 2013-14:** 338.2
  - *Total Increase:* 12 employees
  - *Percentage Increase:* 3.7 percent

## Key Facts:

- Medicaid enrollment has reached an all-time high: More than 660,000 Coloradans, covering about 13 percent of all residents, are enrolled.
- The Child Health Plan Plus (CHP+) program covers an additional 85,000 low-income children and pregnant women.
- It is Medicaid – not Medicare – that covers most nursing home costs of many low-income seniors. Seniors 65 and older and people with disabilities account for 21 percent of Medicaid enrollees, but 61 percent of expenditures.
- The Accountable Care Collaborative (ACC) is HCPF's major initiative to control costs while improving the health of Medicaid enrollees.
- County human services agencies, hospitals and safety net clinics play a key role in assisting potential enrollees in determining eligibility.



## CHI's Analysis:

HCPF faces the dual challenges of managing escalating health care costs and record enrollment. It will be in the spotlight as policymakers discuss whether to expand Medicaid eligibility under the Affordable Care Act, as well as the results achieved by cost control initiatives such as the Accountable Care Collaborative. The integration of behavioral health care and primary care within Medicaid is another hot topic.

# Colorado Department of Human Services (CDHS)

1313 Sherman Street, #323 Denver • Reggie Bicha, Executive Director

## Overview:

CDHS administers programs for Colorado's low-income individuals, families and children, people with developmental disabilities, those with mental health needs and at-risk youth. County departments of social and human services provide some services with assistance and oversight from CDHS. CDHS also contracts directly with providers and organizations to provide some services.

## By the Numbers:

# \$2.1B

Total appropriation 2012-13, (\$642 million from the general fund)

# 8.5%

Percentage of State General Fund

## Appropriations Breakdown:

Division	General Fund	Total Funds
Executive Director's Office	6.3%	3.6%
Office of Information Technology Services	4.1%	3.5%
Office of Operations	3.6%	1.9%
County Administration	3.5%	3.0%
Division of Child Welfare	31.7%	19.4%
Division of Child Care	2.5%	4.3%
Office of Self Sufficiency	0.8%	14.4%
Mental Health and Alcohol and Drug Abuse Services	20.5%	9.6%
Services for People with Disabilities	5.7%	27.2%
Adult Assistance Programs	3.9%	7.4%
Division of Youth Corrections	17.4%	5.7%

Totals may not sum to 100% due to rounding

- **Proposed Request 2013-14:** \$2.1 billion
  - Total Change: \$50.5 million
  - Percentage Increase: 2.4 percent
- **Full Time Employees 2012-13:** 4,878.6
- **Proposed Full Time Employees 2013-14:** 4,886.7
  - Total Increase: 8.1 employees
  - Percentage Increase: 0.2 percent

## Key Facts:

- Child welfare and food assistance are the department's two largest programs.
- CDHS oversees the 64 county departments that administer a large number of CDHS programs.
- CDHS administers four home- and community-based (HCBS) waivers for Medicaid: Children's Extensive Support, Supported Living Services, Children's Habilitation Residential Program and Persons with Developmental Disabilities.
- CDHS is responsible for several of Colorado's mental health programs, including the state's two Mental Health Institutes.
- The State Unit on Aging, the Division of Vocational Rehabilitation and the Division for Development Disabilities are located within CDHS.



### Fun Fact

CDHS licenses nearly 9,000 child care facilities

## CHI's Analysis:

A major initiative for CDHS in the next few years is to improve the Colorado Benefits Management System (CBMS), the computer system which tracks individuals in public programs. HB 12-1339 appropriated \$9 million to update CBMS. CDHS is also focusing on how best to serve individuals with disabilities. It has received funding to expand its developmentally disabled programs by 173 individuals. There has also been discussion about moving the developmentally disabled programs to HCPF to house all Medicaid programs in one department.

# Colorado Department of Public Health and Environment (CDPHE)

4300 Cherry Creek Drive South, Denver • Chris Urbina, MD, MPH, Executive Director and Chief Medical Officer

## Overview:

CDPHE works at the population level to ensure that all Coloradans have access to healthy food, safe water and clean air, among other health and environmental goals.

## By the Numbers:

**\$446M**

Total appropriation 2012-13, (\$30.7 million from the general fund)

**0.4%**

Percentage of State General Fund

## Appropriations Breakdown:

Division	General Fund	Total Funds
Administrative	25.4%	11.2%
Environmental	12.3%	16.4%
Health Services	62.2%	72.4%

Totals may not sum to 100% due to rounding

- **Proposed Request 2013-14:** \$471.2 million
  - *Total Change:* \$5.1 million
  - *Percentage Increase:* 1.1 percent
- **Full Time Employees 2012-13:** 1,223.1
- **Proposed Full Time Employees 2013-14:** 1,212.1
  - *Total Decrease:* 11 employees
  - *Percentage Decrease:* 0.9 percent

## Key Facts:

- Issued 167,517 birth certificates in FY 2011-12.
- 78.6% of Colorado's children were up to date on immunizations when they entered kindergarten in FY 2011-12, one of CDPHE's public health initiatives.
- Conducted 1,831 oil and gas site inspections in FY 2011-12.
- Inspected 3,900 health facilities in FY 2011-12.



### Fun Fact

One of CDPHE's responsibilities is to manage the state's medical marijuana program. Colorado had 82,089 registered cardholders for medical marijuana in FY 2011-12.

## CHI's Analysis:

Advances in public health have helped to significantly increase life expectancy – both in Colorado and across the country. While CDPHE's work is focused on Colorado, much of its funding comes from the federal government, which means the department has a small impact on the General Fund. Still, issues such as immunizations and fluoridation remain controversial, and lawmakers may be called upon this year to make health decisions at the state level.



CHI is a trusted source of independent and objective health information, data and analysis for the state's health care leaders. CHI, celebrating its tenth anniversary in 2012, is funded today by the Caring for Colorado Foundation, Rose Community Foundation, The Colorado Trust and The Colorado Health Foundation. [coloradohealthinstitute.org](http://coloradohealthinstitute.org)